

Message Text

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ACTION ARA-10

INFO OCT-01 ISO-00 SS-15 SP-02 NSC-05 L-03 AID-05 IGA-02

EB-07 CIAE-00 INR-07 NSAE-00 OMB-01 TRSE-00 /058 W

----- 058354

R 101243Z SEP 76

FM AMEMBASSY KINGSTON

TO SECSTATE WASHDC 2329

C O N F I D E N T I A L SECTION 1 OF 2 KINGSTON 3812

FOR SCHLAUDMAN FROM AMBASSADOR

E.O. 11652: GDS

TAGS: AID, PFOR, JM

SUBJECT: INTER-AMERICAN FOUNDATION ACTIVITIES

REFERENCE: (A) MY APRIL 2 LETTER TO ASST. SECRETARY ROGERS
(B) APRIL 23 MEMCON BETWEEN DCM DORRANCE AND RICHARD
FLETCHER ON IAF GRANT TO SWCC (AVAILABLE ARA/CAR)

1. ROSS COGGINS, CARIBBEAN REGIONAL DIRECTOR, AND STEVE
VETTER OF SUBJECT FOUNDATION CALLED ON ME AUGUST 20. THEY
ADVISED THAT THEY HAD CALLED ON MINISTER OF AGRICULTURE
BELANFANTI AUGUST 19 TO DISCUSS POSSIBILITY OF FURTHER
GRANT TO SWCC (REF A) AND (B)).

2. MY RESERVATIONS ON U.S. GRANTS TO THIS ORGANIZATION
REF (A) HAD PREVIOUSLY BEEN CONVEYED TO MR;(VETTER. HE
HAD ASSURED ME THERE WOULD BE NO CONSIDERATION OF FURTHER
GRANT THIS ACTIVITY UNTIL FULL CONSIDERATION BY IAF BOARD
AT WHICH TIME STATE WOULD HAVE AN INPUT THROUGH ITS STATE
BOARD MEMBERS, INCLUDING BILL ROGERS.

3. REF (B) PROVIDES ADDITIONAL GROUNDS MY RESERVATIONS.
THE PRIME MINISTER HAS RAISED SIMILAR CONCERNS TO ME.
AS DEPARTMENT WELL AWARE POLITICAL SITUATION HERE IS
UNCERTAIN AT BEST, ACCUSATIONS OF CIA ACTIVITY ARE
RAMPANT AND APPROACHING PARANOIA AT ALL LEVELS OF GOJ
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DESPITE ALL OUR ASSURANCES, AND I AM BEING CONTINUALLY

ASKED WHETHER I AM AWARE OF ALL USG ACTIVITIES IN JAMAICA. MY REPLY HAS ALWAYS BEEN IN AFFIRMATIVE, RELYING ON ASSURANCES GIVEN ME. THERE ARE INEVITABLY GAPS IN MY AWARENESS, SUCH AS INPUTS BY ENFORCEMENT AGENCIES SUCH AS CUSTOMS, DEA, IRS AND OTHERS, OWING TO PROXIMITY OF U.S., BUT I DO NOT CONSIDER THOSE USUALLY CRUCIAL, AND WE ARE MAKING EVERY EFFORT TO KEEP THEM IN PROPER CHANNELS.

4. IN THE CASE OF IAF INVOLVEMENT I CANNOT REPEAT CANNOT ANSWER IN THE AFFIRMATIVE AND AM SERIOUSLY CONCERNED BY THE ATTITUDE OF ITS REPRESENTATIVES, WHICH IS UNCOOPERATIVE AND SECRETIVE AT BEST. THEY SEEM TO TAKE THE POSITION THAT THEY ARE A COMPLETELY INDEPENDENT AGENCY AND THAT I HAVE NO RESPONSIBILITY FOR OR CONTROL OF THEIR ACTIVITIES HERE WHATSOEVER.

5. THEY FURTHER INDICATE THAT THE ONLY CONTACT WITH STATE IS THROUGH THE GOVERNING BOARD OF IAF, BUT ALSO INFORMED ME THAT THERE HAS BEEN NO MEETING OF THE BOARD SINCE THEIR PREVIOUS VISIT THIS PAST SPRING.

6. THEY NOW INFORM ME THAT THE FOLLOWING GRANTS ARE UNDER ACTIVE CONSIDERATION FOR JAMAICA.

A. ORGANIZATION OF CARIBBEAN BAR ASSOCIATION: APPROXIMATELY J\$300,000, PRIMARILY FOR REGIONAL ASSISTANCE TO SUPPORT LEGAL AID CLINICS FOR THE POOR. (RONALD THWAITES (SEE REF A) IS CONNECTED WITH THIS GROUP.)

B. ASSOCIATION OF CARIBBEAN UNIVERSITIES AND RESEARCH INSTITUTES: J\$100,000 PREVIOUSLY GRANTED TO ESTABLISH "FLOW STATIONS" THROUGHOUT THE CARIBBEAN FOR COLLECTION AND DISSEMINATION OF INFORMATION TO SUPPORT DEVELOPMENT RESEARCH. "EXTENSIONBW OF THIS GRANT BEING CONSIDERED.

C. MYSTIC REVELATIONS OF RASTAFARI COOPERATIVE, LTD: UNDERSTAND REQUEST FOR J\$200,000 GRANT FOR RECORDING STUDIO TURNED DOWN BUOITHAHEJ\$2,750 ALREADY GRANTED FOR TRAINING FOR OFFICE STAFF, AND A FURTHER FRANT FOR UNKNOWN AMOUNT FOR MATERIAL INSTRUMENTS BEING REVIEWED.

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D. SUGAR WORKERS COOPERATIVE COUNCIL (SWCC): J\$200,000 GRANT UNDER CONSIDERATION WHICH WOULD BE FUNNELED THROUGH SOCIAL ACTION CENTER. (THIS WAS PROJECT DISCUSSED WITH AGRICULTURE MINISTER BELANFANTI AND SWCC IS THE OUTFIT WHICH HAS BEEN OF CONCERN TO GOJ. MINISTER BELANFANTI, ACCORDING TO VETTER AND COGGINS, WAS NON COMMITAL IN TERMS GOJ ATTITUDE TOWARD PROJECT.)

E. MINISTER OF HOUSING, ANTHONY SPAULDING, HAS REQUESTED IAF TO CONSIDER FUNDING A COOPERATIVE SUPERMARKET IN TRNCH TOWN AREA OF KINGSTON. COST UNKNOWN BUT WOULD BE IN EXCESS OF J\$100,000. IAF HAS ALREADY TURNED DOWN A PREVIOUS SPAULDING PROPOSAL FOR A SPORTS ARENA IN THE SAME AREA.

F. IAF IS PROVIDING A GRANT TO SUPPORT REX NETTLEFORD FOR APPROXIMATELY ONE MONTH OF CONSULTATIONS WITH IAF THIS SEPTEMBER IN WASHINGTON. NETTLEFORD IS PROFESSOR AT TRADE UNION INSTITUTE AT THE UNIVERSITY OF WEST INDIES, AND ACTIVE IN VARIOUS SOCIAL ACTION PROGRAMS. HE IS LEFTIST, AND NOT NOW A FRIEND OF THE U.S. -- THOUGH LESS RADICAL THAN SOME ADVISORS SURROUNDING PRIME MINISTER MANLEY.

G. INSTITUTE OF SOCIAL AND ECONOMIC RESEARCH, UNIVERSITY OF THE WEST INDIES: J\$500,000 FOR PHYSICAL PLANT AND OTHER SUPPORT. SOME OF THIS FUNDING APPARENTLY HAS ALREADY BEEN PROVIDED; NOT CLEAR HOW MUCH ADDITIONAL TO BE MADE AVAILABLE FROM THIS OR FURTHER FUNDING.

7. IT WILL BE NOTED THAT THE TOTAL POTENTIAL SUM OF APPROXIMATELY J\$1 MILLION IS SUBSTANTIAL AND EXCEEDS AID 1976 GRANTS. MOREOVER, MOST OF THE PROJECT PROPOSALS ARE BEING HANDLED BY IAF THROUGH PROMINENT LOCAL RADICALS WHO ARE AT FOREFRONT IN VARIOUS LOCAL CAMPAIGNS AGAINST USG "DESTABILIZATION" AND "CIA ACTIVITIES". THIS PARTICULARLY APPLIES TO CARL STONE AND RONALD THWAITES (SEE REFERENCES). AS INDICATED REF (B), THIS ALREADY HAS OCCASIONED HIGH-LEVEL SUSPICIONS
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IN GOJ.

8. I HAVE VIRTUALLY NO INFORMATION OR BASIS ON WHICH TO PASS ON DESIRABILITY OF THESE GRANTS NOR TO EVALUATE THEIR EFFECTIVENESS IN ACCOMPLISHING THEIR SINGULARLY VAGUELY STATED GOALS. IT IS MY UNDERSTANDING THAT FUNDS DISBURSED ARE CONGRESSIONAL APPROPRIATIONS AND AM ASTONISHED BY APPARENT LACK OF PROGRAM PREPARATION AND ACCOUNTABILITY COMPARED TO MINIMUM AID REQUIREMENTS IN JUSTIFYING EXPENDITURE OF TAX DOLLARS. IT SEEMS TO ME THAT THERE MIGHT BE A CONSIDERABLE OUTCRY IN THE PRESS AND SOME U.S. GOVERNMENT QUARTERS IF TRUTH WERE KNOWN.

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ACTION ARA-10

INFO OCT-01 ISO-00 SS-15 SP-02 NSC-05 L-03 AID-05 IGA-02

EB-07 CIAE-00 INR-07 NSAE-00 OMB-01 TRSE-00 /058 W

----- 058735

R 101243Z SEP 76

FM AMEMBASSY KINGSTON

TO SECSTATE WASHDC 2330

C O N F I D E N T I A L SECTION 2 OF 2 KINGSTON 3812

FOR SCHLAUDMAN FROM AMBASSADOR

9. IT IS MY UNDERSTANDING THAT PL 93-475 MAKES THE
AMBASSADOR RESPONSIBLE FOR ALL USG AGENCY ACTIVITY
IN HIS ASSIGNED COUNTRY. IS IAF AN EXCEPTION AS
THEY SEEM TO HOLD?

10. IAF REPRESENTATIVES NOW RAISE WITH ME POSSIBLE
EFFECT ON GOJ OF WITHHOLDING GRANTS, ESPECIALLY ONECO
SWCC, AFTER INDICATING FAVORABLE CONSIDERATION. I HAVE
EXPLAINED TO THEM THAT POLICY REGARDING ASSISTANCE TO
JAMAICA IN VARIOUS FORMS IS PRESENTLY BEING CONSIDERED
AT HIGHEST LEVEL IN USG AND MUST BE CONSIDERED AS A
WHOLE.

11. IN ANY CASE, NO MATTER HOW WORTHY THEIR MOTIVES MAY
BE, IAF IS INVOLVING ITSELF IN POLITICALLY SENSITIVE
AREAS WITHOUT PRIOR EMBASSY, AND APPARENTLY DEPARTMENT,
DISCUSSION TO OUR CONSIDERABLE EMBARRASSMENT AND
CONCERN. IN SOME QUARTERS HERE, INCLUDING GOJ, THEIR
EFFORTS ARE UNDOUBTEDLY CONSIDERED TO BE CONNECTED
WITH "DESTABILIZING" MACHINATIONS OF THE CIA OR OTHERS
IN USG.

12. UNDER DIFFERENT CIRCUMSTANCES OF TIME AND PLACE
AND WITH BETTER COORDINATION I CAN CONCEIVE OF USEFUL
IAF PROJECTS, BUT GIVEN HERE AND NOW SUGGEST
DEPARTMENT MAY WISH TO INITIATE THROUGH APPRAISAL
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IAF INVOLVEMENT AND PROCEDURES.

13. MEANWHILE, I WOULD APPRECIATE CLARIFICATION RE
PARA 9 AND REQUEST THAT ANY FURTHER IAF GRANTS TO ANY
PERSON OR GROUP IN ANY WAY CONNECTED WITH SWCC BE
STRONGLY OPPOSED AS NOT IN THE INTEREST OF THE USG.
FURTHERMORE, REQUEST THAT NO VISITS BY IAF PERSONNEL
TAKE PLACE TILL FURTHER NOTICE AND CERTAINLY NONE
WITHOUT DEPARTMENT AND EMBASSY PRIOR CONCURRENCE BASED
ON FULL INFORMATION AS TO PURPOSE OF VISIT AND PERSONS
AND ORGANIZATIONS TO BE CONTACTED. I HAVE EXPLAINED
MY POSITION AT LENGTH TO IAF REPRESENTATIVES, BUT THEY
APPEAR UNWILLING TO ACCEPT IT.
GEARD

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ECONOMIC ASSISTANCE, GRANTS
Control Number: n/a
Copy: SINGLE
Draft Date: 10 SEP 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: coburnhl
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976KINGST03812
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760342-0766
From: KINGSTON
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760974/aaaackur.tel
Line Count: 241
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION ARA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: coburnhl
Review Comment: n/a
Review Content Flags:
Review Date: 23 FEB 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <23 FEB 2004 by GarlanWA>; APPROVED <01 NOV 2004 by coburnhl>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: INTER-AMERICAN FOUNDATION ACTIVITIES
TAGS: EAID, PFOR, JM, IAF, SWCC
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006